

Derby's Market Position Statement

For Children In Care and/or Edge of Care or Custody



Introduction

This document is for existing and future potential providers of support for children and young people who are either already in care or on the edge of care or custody. The Market Position Statement (MPS) refers to this group as 'one population'.

This is a complex and fluid population in terms of high needs and demands on services. The market must be able to be flexible in terms of how it responds by way of provision i.e. delivering more bespoke programmes of intervention and support across home, day and residential services.

The MPS represents the start of a discussion between the Council, people who use the services, carers, providers and other people in the local community about how the market will meet the future needs of vulnerable children, young people and their families living in Derby.

The MPS is underpinned by principles of early intervention and prevention in supporting families to stay together by robust and flexible services with a solid evidence base. It is a *living document* to be updated regularly with input from service users, providers, current patterns of Council and NHS commissioning spend and information on the changing market.

1. Priorities for Derby City

"By 2020 Derby will be a City that builds a brighter future for Children and Young People who enjoy a healthy, safe and happy childhood, with the opportunity to meet their full potential".

This document supports key objectives of Derby Children's, Families and Learners Board (CFLB), whose role is to improve outcomes for children and young people, by bringing together organisations responsible for services for children, young people and their families.

It also aims to ensure that Derby can secure a range of accommodation which is within the authority's area and meets the needs of children in care and 'on the edge of care'/and or custody.

Detail of Derby City's priorities can be found in the documents below:

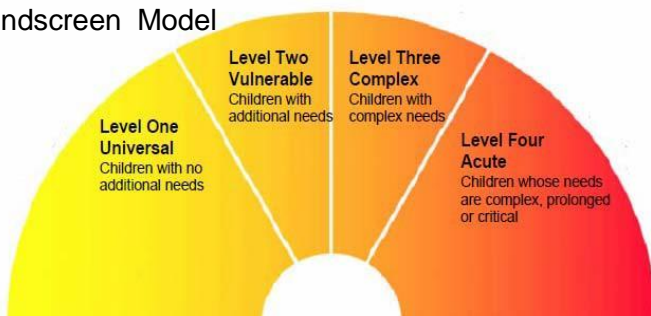
Derby's Health and Wellbeing Strategy

Derby's Child and Family Poverty Strategy

2. Models of Practice and Supply Examples

We use the 'windscreen' model to understand a child or young person's needs. It is also used to identify the services required to meet those needs and enable the child or young person to maximise their potential, whatever their individual circumstances.

Windscreen Model



2.1 Examples of Services

Level of Support	Type of Services
Universal :	Health Visitors School Nurse Early Years
Vulnerable :	Parenting Programmes Mentoring of Young Offenders
Complex :	Family Nurse Partnership Short Breaks
Acute	Multi-Systemic Therapy CAMHS Leopold Street Children's Centre Residential & Fostering Services Young Offenders Institute

3. Key Messages

Message 1: *The market supports the national agenda in the following ways:*

- Finds new and more collaborative ways of working within and across the children services i.e. public, private, voluntary, community and social enterprise sectors.
- Open's up and shapes local markets to create a better fit between identified needs and provision available.
- Continues to drive forward efficiencies and improve outcomes for children, young people, their families and communities.

Message 2: *The market takes into account the following from research/practice:*

- Children's experience in early years strongly influences good outcomes and be cost effective.
- Universal and targeted prevention is cost effective and more likely to achieve the best outcomes.
- Children's needs are best met in their own families if they can be kept safe.
- Placement choice is a safeguard and contributes to placement stability.
- Local placements are best, except where there is a need for non local specialist placements or reason to place children far from home.
- Good care planning is fundamental to achieving better outcomes, including when it is right for the child to return home.
- There is a role for good quality local residential provision.
- Preparing carers for the placement thoroughly including providing background information on the child.
- Access to responsive and flexible services which help to create resilience in young people.

Message 3: *The market takes into account Derby's key strategic commissioning priorities*

- The emphasis of commissioning plans is to shift provider activity into early intervention and prevention and ensure value for money.
- The Council's transformation programme is there to develop a greater commissioning culture.

Message 4: *Demographic changes to the children's population*

- Derby will see a significant increase in children's population over the next 15 to 20 years.

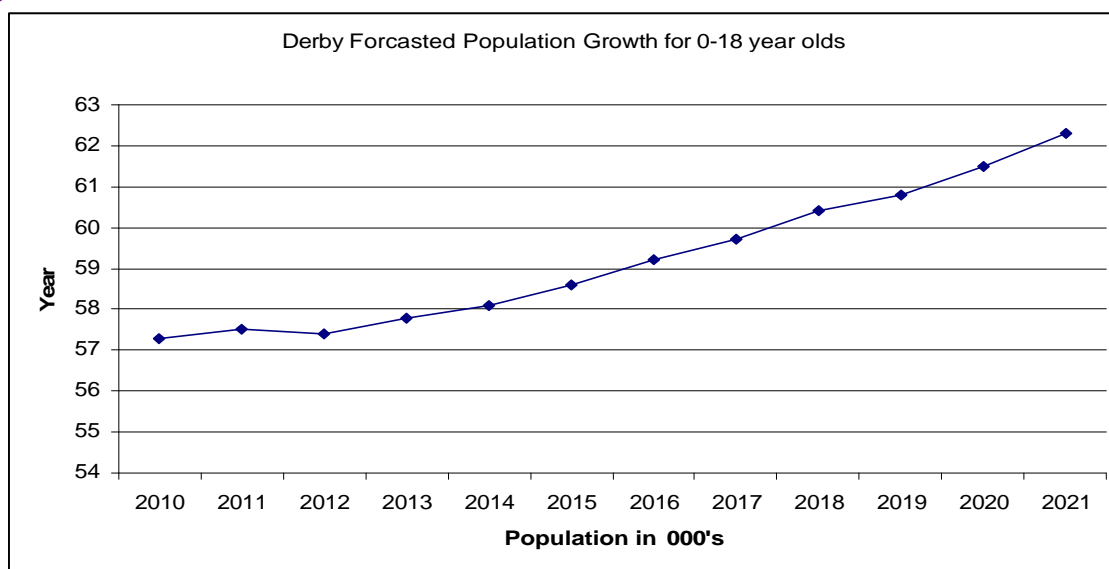
Message 5: *Vulnerable Children – Children In Care*

- The rate in Derby has increased by 16.5% between 2007 and Mar 2011. The national increase is 9.3% and our Comparator Authorities are showing an increase of 10.1%.

4. Derby Profile and Future Demand

4.1 Population Prediction

- The number of children and young people aged 0-18 in Derby will increase from 56,800 in 2010 to 62,300 in 2020 as a result of a higher birth rate and planned housing growth. The same population is projected to reach 67,100 in 2030.
- The City has a higher percentage of children aged four years or less than the regional and national average, indicating an increase in need for services for this age group.



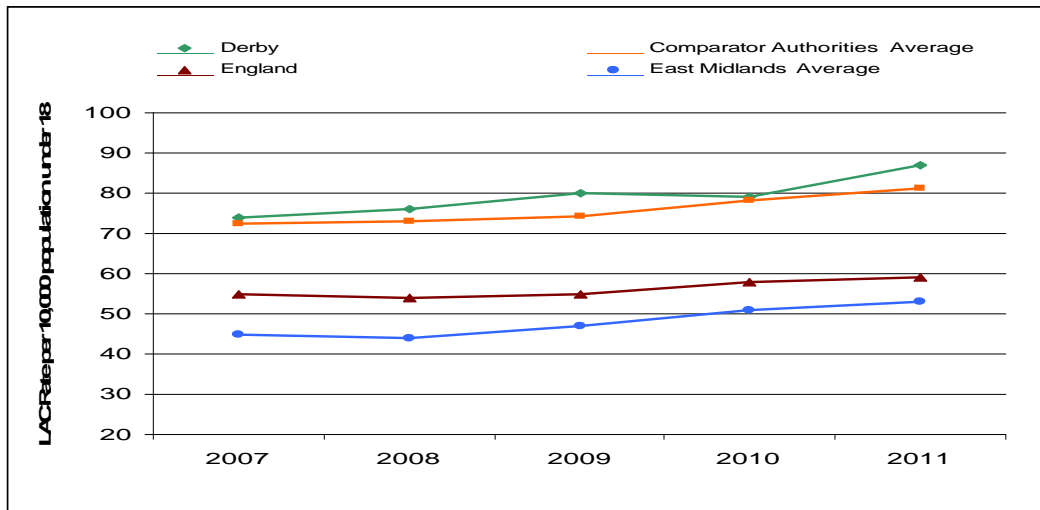
4.2 Derby Profile – Vulnerable Children; Children in care

Key Information

- Derby has a high number of children and young people in care overall which is higher than our comparators and nationally.
- The numbers have increased from 359 April 2008 to 477 April 2012.
- The number in fostering placements is slightly below the average.
- The number in residential care is higher than the national average and our comparators.
- The number in the 0 – 4 age band has increased by more than 20% since 2010.
- The cost to the Local Authority for an Independent Fostering Agency (IFA) placement is double the in house cost.
- The majority of external placements are more than 20 miles out of Derby.

Resources

- Internally there are approximately 220 fostering placements in 188 fostering households.
- We have residential provision for 39 young people in 4 to 6 bed Children's Homes and 1 Children's Centre with 3 to 5 bed units.
- We also have a small unit for 5 young people who are disabled with complex needs.
- Approximately 130 children and young people are in IFAs. This figure has doubled since 2010.
- 11 are in external residential placements for complex needs.



1. If the peak rate of children entering care is maintained, the expectation is for this cohort to increase by 45 children over the next ten years purely as a result of overall population growth.
2. As well as a growing number of children and families in Derby, we would also expect to see a rising need in these families, including mental and emotional wellbeing.
3. Children And Family Court Advisory Support Service (CAFCASS) statistics show that February 2012 saw the highest ever number of Care Order Applications coming into court nationally and Derby reflect this position.

An analysis of the looked after child population indicates that as of March 2011:

56% of Derby's care population was aged 10+. The national average is 47% and comparator average is 45%.

139 young people in the care population entered care aged 11+. Within this group, 71 of the young people were aged 15 or 16.

From this population of young people in care 10.2% were in residential care and 89.9% were placed in fostering. 70% of these were internal placements and 30% were external placements.

77 of the young people were male and 62 were female. 71 were White British and 29 Black Minority Ethnic background.

Derby has the highest use of custody in the region and full costs of remand placements will be coming to the Local Authority from April 2013.

In the Youth Offending Service, there were:

- 232 First time entrants,
- 42 occurrences of remands into custody.
- 37 custodial sentences.

4.3 Total Spend

- The budget for CYPD is £43m and total budget for CIC services is £16.9m

External Placements

- The budget for 2011-12 was £5,889,112 and the overspend was £1,603,279
- Budget for 2012/13 is £5,551,565 and the current overspend is £2,382,764

5. Summary of Pressure Points

Message 6: *The market takes into account the following key pressure points:*

- The rising numbers of children subject to protection plans and 'in care' indicates a clear need for effective family support in Derby.
- There are very clear demographic pressures, as well as underlying levels of vulnerability within families which, if not properly supported, will place even more pressure on the care system.
- We need to expand our capacity and choice to place all children in care in the right provision local to Derby, including keeping them in their school.
- Rising numbers of admissions into care has added to the number of placements of younger children and sibling groups in Independent Fostering Agencies.
- We need to further develop preventative services which identify and provide early help for vulnerable families, preventing the need for protection plans and care.
- Increased responsibilities for accommodating young people aged 16+ presenting to social care as homeless continues to create a pressure.
- The financial responsibility for remand placements as an alternative to custody with lack of current clarity on arrangements for devolved budgets from central government.

6. Delivering the Change - Key Messages to the Market

Council Wide

Message 7: *In delivering this change Derby City Council intends to adopt the following approaches:*

- Investment and growth in prevention and early intervention. The Council is working with NHS partners to jointly commission and reduce duplication of services.
- Actively seeking to do business with providers who can demonstrate commitment to maintaining or developing preventative services.
- To grow the Voluntary and Community Sector and Social Enterprise sector to bring in the added value and access to other funding streams.
- To work with providers who can demonstrate their ability to offer high quality care and support, underpinned by evidence-based approaches whilst offering value for money and delivering outcomes.
- To broaden the market to bring diversity, expertise and experience of delivery.
- Proactively engage with businesses via the Chamber of Commerce and other groups to raise awareness of Council procurement methods and sources of information, and provide generic information to boost their chances of success in winning business. e.g. source Derbyshire website to advertise contracts.
- Deliver joint training events to equip businesses with the skill to submit successful bids for tenders.
- Review procurement documentation to ensure unnecessary bureaucracy is removed and documents are appropriate to the value and complexity of the contract.

Children & Young People's Sector

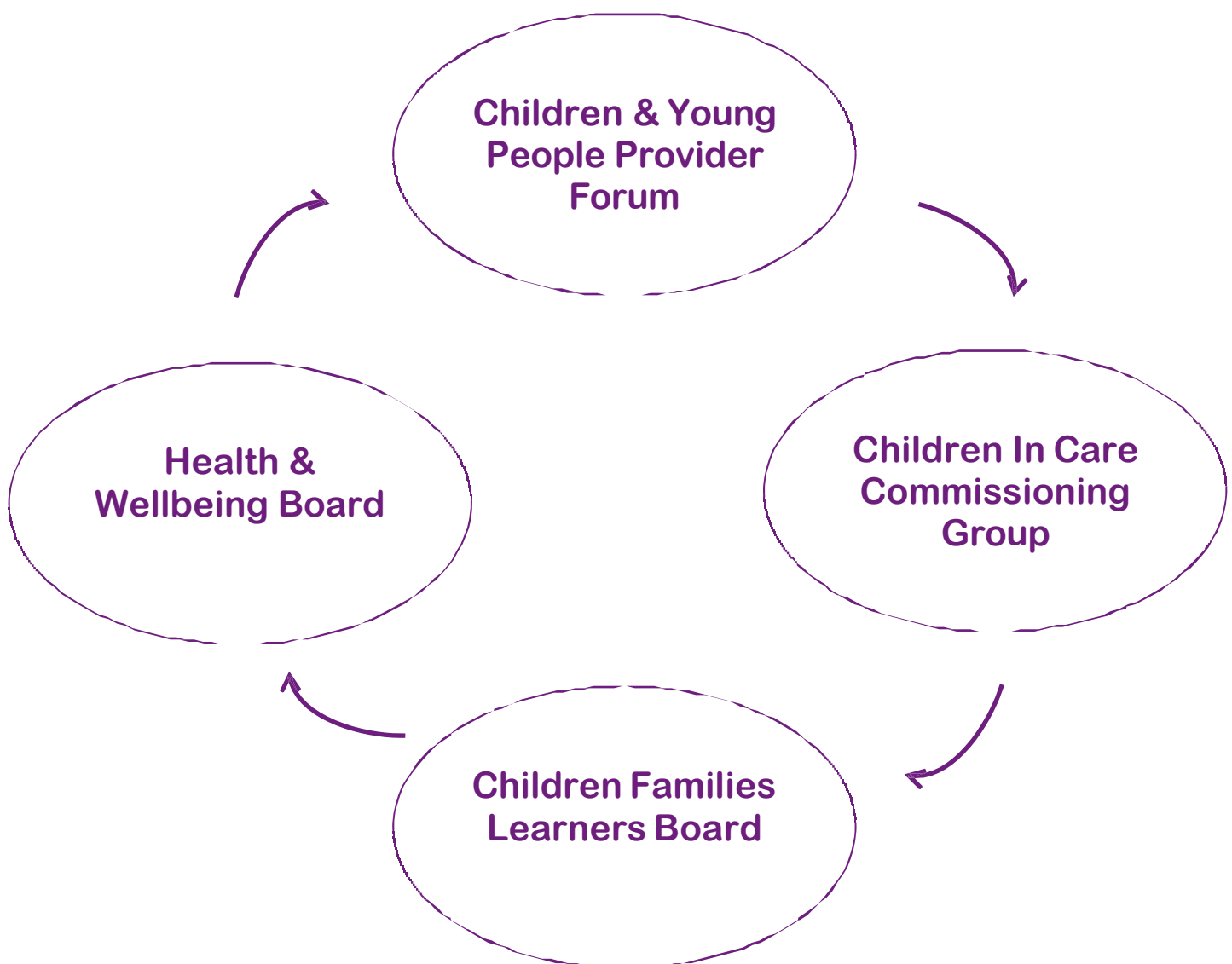
Message 8: *Key Messages in delivering the change in Children & Young People's Sector*

- Complexity and risk to be shared across partner organisations for example through the development of a local multi agency resource panel for pre admission to care
- To rebalance the range of in-house and externally commissioned services so that it can provide for the majority of children in care in house and commission, where needed, individual and complex packages of care.
- To build on existing framework agreements e.g. East Midlands Framework, Framework of Housing Providers, Framework of Providers for Short Breaks in facilitating speed and smoothness of process
- Disinvestment of high cost placements in order to reinvest in preventative and evidence based therapeutic services
- Proactively engage with third sector organisations via the provider forum.
- Foster creativity and innovation as a means of improving outcomes for children and young people.

7. Commissioning Activity that supports the Market during 2012-2013

- Review of Internal Residential provision and Implementation Plan
- Fostering Service Review
- Review of Adoption Services
- Implementation of Multi-Systemic Therapy programme
- Review of panel system process and placement finding activity to enable access to flexible resources.

8. Governance Arrangement



Glossary

Describing the following phrases:

Children In Care and 'on the edge of care'/and or custody

Those children and young people who are in the care of the Local Authority or serving a sentence in custody or the same group who may be on the edge of going into that category

CAFCASS

independent of the courts, local authorities and other agencies to safeguard and promote the welfare of children and young people

Independent Fostering Agency (IFA)

A provider of fostering placements for children and young people 0 – 18 years outside the Local Authority

The Provider Forum

A forum that is being established to bring together all providers of children's services across the independent, voluntary and community sector and public sector

Care Order Applications

A care order is a court order that places a child under the care of a local authority. The local authority then shares parental responsibility for the child with the parents, and will make most of the important decisions about the child's upbringing like where they live and how they are educated

Council Procurement and methods

by which the Council decides who to commission services from and how these are then legally defined within a contract

The East Midlands Framework Agency and Agreement

A framework across the majority of the East Midlands local authorities to commission and quality assure residential and fostering placements independent of the Local Authority

Framework of Housing Providers

A framework whereby local authorities commission a range of services at differing levels of need

Framework of Providers for Short Breaks

A framework whereby local authorities commission a range of services at differing levels of need

Partner Organisations

Organisations other than the Local Authority e.g Foundation Trusts, NHS, voluntary and community sector, independent providers

Children and Families Learners Board (CFLB)

A strategic board to agree priorities and decision making on children's services that work across partner organisations

Health and Wellbeing Board

Will be a forum for key leaders from the health and care system to work together to improve the health and wellbeing of their local population and reduce health inequalities.

Children In Care Commissioning Group

A strategic group chaired by Director of Commissioning to agree and progress commissioning priorities for Children and young people on the edge of care and / or custody

For more information about this document please contact:

Provider Forum



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